



State of Wisconsin Department of Public Instruction

Elizabeth Burmaster, State Superintendent

Forces for Four-Year-Olds
State Superintendent's Advisory Committee on Four-Year-Old Kindergarten and Community Approaches
September 24, 2008
Minutes
(See agenda below)

Opening and Introductions: Rick Grobschmidt, Assistant Superintendent

From the State Superintendent: Elizabeth Burmaster

- Comments on committee successes including promotion of community approaches and input on this year's start up grant administrative rules
- Successful start up for this year (see data summary below)
- Preview of budget proposals related to early childhood; including 4K start-up grants and Head Start State Supplement (see budget proposals below):

Updates:

- Other DPI: Jill Haglund, Early Childhood Consultant
 - Report and discussion of 08-09 4K status and start up grants (see data summary below)
 - Community Collaboration Coaches – fall/winter regional events to “touch” start up & potential new districts.
 - Data collection is improved with new data on the community sites used in community approach models
 - Preserving Early Childhood Conference, March 12-13 with tours on March 11, Paper Valley, Appleton
 - Upcoming activities: October 21 meeting at the WI Head Start Association Meeting and continued work with members of WI Child Care Administrators Association
 - WI Model Early Learning Standards redesigned and trainings occurring, reference new curriculum report from National Center for Education Research
- WI Early Learning Coalition: Dave Edie, Wisconsin Council on Children and Families
 - For details on the Coalition proposal - http://www.wccf.org/pdf/elc_govbudget_021407stmt.pdf
- Partners for Wisconsin's Economic Success: Linda Leonhart, WI Head Start Collaboration Office, Department of Children and Families
 - Growing effort with WI business persons to promote the importance of early childhood as an economic investment. For details on business involvement see <http://www.wisbiz4kids.com/>
- Head Start Reauthorization and Early Childhood Advisory Committee: Linda Leonhart, WI Head Start Collaboration Office, Department of Children and Families
 - Two important efforts for 4K - Teacher qualifications and required Memorandums of Understand with 4K districts
 - Governor's Early Childhood Advisory Committee is being developed as part of reauthorization and DCF priorities
- Services to Children with Disabilities: Mary Peters, DPI
 - New performance indicators from the Office of Special Education Programs (OSEP) are impacting state and local efforts related especially to outcomes, least restrictive environments, and transitions from county birth to 3 programs. For more information go to <http://www.dpi.wi.gov/sped/index.html>

Trends in Community Approaches (identified through start-up grant application, contacts with districts, and contacts with community partners/associations :

- Site selection and quality
 - ECERS being used for quality improvement and/or site selection
 - Parent enrollment impacts site contracting
 - Class size data still not available for all programs
- Community Site Contracting
 - Concern in some communities that contracted amounts do not fully cover the cost of the community partner
 - Question if the districts maintain their commitment to community approaches
 - Indications that districts are placing limits on community hired teachers
- Variations in approaches with Head Start and Child Care – the different program models bring unique differences and needs
- Inclusion of children with disabilities
 - Increase in the number of 4K programs that are a primary least restrictive environment placement
 - More three year old children with disabilities are being “placed” in 4K
- Interest in instruction for English Language Learners is increasing.

Priorities and Proposed Next Steps

- Monitor new DPI data collection to document trends
- Continue to improve DPI data collection
- Utilize the Financing Community Approaches to 4K Funding Guide as a mechanism to inform districts of appropriate fiscal allocations and to better define how to determine the “costs” associated with community programs. Distribute specifically to community approach districts with a cover letter from the State Superintendent.
- Work with WI Early Childhood Association and their partners to include 4K teachers in their planned early work force research. Seek additional funding for this research.
- Work with WI Association of School Boards to bring community approach policies to the school board level including policies related to contracts and sustaining the approaches.
- Continue efforts with the Head Start Collaboration Project related to MOUs between Head Start and 4K. Consider how this is related to current interagency efforts related to children with disabilities and connect with policy work with WASB.
- Utilize existing efforts related to special education to promote inclusion in 4K and appropriate educational environments for 3 year olds.
- Bring these issues to the Preserving Early Childhood Conference. Beth Zingler and Bridgett Cullen volunteered to represent the Advisory Committee on the PEC planning group.
- Report back to next Advisory Committee on the October Head Start Association meeting and child care specific efforts.

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State Superintendent's Advisory Committee on Four-Year-Old Kindergarten and Community
Approaches
September 24, 2008
101 S Webster GEF II Room G09
Agenda

9:00 Opening and Introductions: Rick Grobschmidt, Assistant Superintendent

9:10 Comments from the State Superintendent: Elizabeth Burmaster

9:30 Other DPI 4K Updates: Rick Grobschmidt and Jill Haglund, Early Childhood Consultant

- Details and discussion on 08-09 start up data and start-up grants
- 09-10 Start up
- Others:
 - Community Collaboration Coaches
 - Preserving Early Childhood Conference
 - Child Care and Head Start specific activities
- Preview Trends (further discussion will follow updates from members)

9:55 State Superintendent's Closing Remarks

10:00 Related Updates from Members; including but not limited to:

- WI Early Learning Coalition
- Partners for Wisconsin's Economic Success
- Head Start Reauthorization and Early Childhood Advisory Committee
- Services to Children with Disabilities – new IDEA Indicators
- Others

10:20 Further Discussion of Trends; including but not limited to:

- Site selection and program quality
- Community Site Contracting
- Variations in approaches with Head Start and Child Care

10:45 Committee Priorities and/or Next Steps

11:00 Adjourn

Handouts:

- 4K Current data Summary
- Membership List
- 4K Information Update
- Administrative Rules
- Wisconsin Model Early Learning Standards – second edition
- Curriculum Report

Forces for Four-Year-Olds
State Superintendent's Advisory Committee on
Four-Year-Old Kindergarten (4K) and Community Approaches
September 24, 2008

All 2008-2009 data are based on summer PI 1203 report and will not be final until after the third Friday child count.

4K Summary: 2001-2009

Fiscal Year	# of School Districts with 4K programs	Percent Increase	Total # of 4K Pupils*	Community Approaches
2001-02	166		14,483	3
2002-03	180	8%	16,051	7
2003-04	189	5%	16,957	10
2004-05	208	10%	18,652	19
2005-06	235	13%	21,004	31
2006-07	257	9%	24,076	48
2007-08	283	10%	27,759	58
2008-09	320	13%	Not available until after 3 rd Friday count	87

*approximately 70,000 4-year-old children in Wisconsin

Projected 4K Data Summary: 2008-09

- 416 Total School districts with elementary school programs
- 320 Total Districts with 4K
- 36 New districts implementing 4K: 31 through start up grants and 4 without start up grants. See chart listing districts and program description.
- 87 Using community approaches. See chart listing districts and settings.)
- 2 Districts (Kenosha and Waukesha) started year 1 of phase-in as per state budget bill. All other districts went universal..

Start Up Grant Summary: 2008-09 First Cycle First Year

- 38 Districts applied.
- 33 Districts were eligible to receive start up grants.
- 5 Districts were not eligible for start up grants: 1 application was not under a community approach category and was not funded (Markesan). 4 districts applied under community approaches and were not found to meet the criteria for community approaches.
- 31 Districts accepted start up grant status. See chart listing districts.
- 2 Districts withdrew after the projected amount was released (Antigo and Tomorrow River).
- 147 Total number of sites at time of start up application: 90 community sites including 19 Head Start and 60 child care. This is 61% community sites.
- 4,254 Current 4K enrollment estimated by districts receiving start up funds.
- \$722 Estimated per child grant award (Statute defined up to \$3,000 per child before prorating).

Projected New 4K Districts: 2008-09

All 2008-2009 data is based on summer PI 1203 report and will not be final until after the third Friday child count.

District Name	CESA	Program Description	Accepted Start up Grant
Ashwaubenon	7	Half day - 5 days per week and Outreach	*
Bangor	4	Full day - 2 or 3 days per week	*
Beloit Turner	2	Half day - 4 days per week and Outreach	*
Black River Falls	4	Half day - 4 days per week and Outreach	*
Brown Deer	1	Half day - 5 days per week and Outreach	*
Campbellsport	6	Half day - 5 days per week	*
Columbus	5	Half day - 4 days per week and Outreach	*
Deerfield Community	2	Half day - 4 days per week and Outreach	*
Ellsworth Community	11	Half day - 4 days per week and Outreach	*
Fort Atkinson	2	Half day - 5 days per week and Outreach	*
Galesville-Ettrick-Trempealeau	4	Half day - 4 days per week and Outreach	
Green Bay Area	7	Half day - 4 days per week and Outreach	*
Hayward Community	12	Half day - 4 days per week and Outreach	*
Janesville	2	Half day - 5 days per week and Outreach	*
Jefferson	2	Half day - 5 days per week and Outreach	*
Johnson Creek	2	Half day - 4 days per week and Outreach	*
Luck	11	Half day - 4 days per week and Outreach	*
Menomonie Area	11	Half day - 4 days per week and Outreach	*
Mosinee	9	Full day - 2 or 3 days per week	*
Northland Pines	9	Full day - 2 or 3 days per week	*
Northwood	12	Full day - 2 or 3 days per week	*
Omro	6	Half day - 5 days per week	*
Oostburg	7	Half day - 5 days per week and Outreach	
Pecatonica Area	3	half day - 4 days per week with Outreach	
Peshtigo	8	Half day - 4 days per week and Outreach	
Pewaukee	1	Half day - 5 days per week and Outreach	*
Phelps	9	Full day - 2 or 3 days per week	
Phillips	12	Half day - 5 days per week and Outreach	*
Port Washington-Saukville	1	Half day - 4 days per week and Outreach	*
Prescott	11	Half day - 4 days per week and Outreach	*
Saint Croix Falls	11	Half day - 4 days per week and Outreach	*
Sauk Prairie	5	Half day - 5 days per week and Outreach	*
Sheboygan Falls	7	Half day - 5 days per week and Outreach	*
Spring Valley	11	Half day - 5 days per week and Outreach	*
Stoughton Area	2	Half day - 4 days per week and Outreach	*
West De Pere	7	Half day - 5 days per week	*

**87 Districts Reporting Community Approaches: 2008-09
Based on 1203 Report 8/08**

District Name	CESA	Setting
Ashwaubenon	07	School/Head Start/Child Care
Bangor	04	School that brings in Head Start
Barron Area	11	School that brings in Head Start
Beloit	02	School/Head Start/Child Care
Beloit Turner	02	School/Child Care
Black River Falls	04	School/Child Care
Blair-Taylor	04	School/with Head Start. District operates child care
Bloomer	10	School/Child Care
Brown Deer	01	School/Child Care
Cadott Community	10	Other=Private/HeadStart/ChildCare
Cameron	11	School/Head Start
Campbellsport	06	School/Child Care
Chippewa Falls Area	10	Head Start/Child Care
Clintonville	08	School/Head Start
Colby	10	School/Head Start
Columbus	05	Other- Parochial School/Day Care
Deerfield Community	02	School/Child Care
Eau Claire Area	10	School/Head Start/Child Care
Edgerton	02	Other-3 Child Care/2 Parochial
Elcho	09	School operates only community child care
Ellsworth Community	11	School/Head Start
Eleva-Strum	10	School/Head Start
Fond du Lac	06	School/Child Care
Fort Atkinson	02	School/Head Start/Child Care
Green Bay Area	07	School/Head Start/Child Care
Hartland-Lakeside J3	01	School/Child Care
Hayward Community	12	Head Start/Child Care
Holmen	04	School/Child Care
Janesville	02	School/Head Start/Child Care
Jefferson	02	School/Head Start/Child Care
Johnson Creek	02	School/Child Care
Kenosha	01	School/child care
Kiel Area	07	School/Child Care
La Crosse	04	School/Child Care
Lake Mills Area	02	School/Child Care
Laona	08	School/Head Start
Lomira	06	Other--Private School
Luck	11	Other-PolkCtyEarlyLearningCtr
Manitowoc	07	School/Head Start/Child Care
Marshfield	05	Head Start/Child Care
Mauston	05	School/Child Care
Menomonee Falls	01	School/Child Care
Menomonie Area	11	Other-Private School/Head Start/Child Care
Milwaukee	01	School/Head Start/Child Care
Monona Grove	02	School/Child Care
Monroe	02	School/Child Care
Montello	05	School/Head Start
Mosinee	09	School/Head Start/Child Care
Nekoosa	05	School/Other
New Richmond	11	Head Start/Child Care
New Glarus	02	School/Child Care
North Fond du Lac	06	School/Head Start/Child Care
Northland Pines	09	School/Head Start/Child Care
Oak Creek-Franklin	01	Child Care

Omro	06	School/Child Care
Onalaska	04	School/Child Care
Oshkosh Area	06	School/Head Start/Child Care
Pewaukee	01	School/Child Care
Phillips	12	School/Head Start/Child Care
Plymouth	07	School/Head Start/Child Care
Portage Community	05	School/Head Start/Child Care/Parochial
Port Edwards	05	School/Head Start/Child Care
Port Washington-Saukville	01	Child Care
Prescott	11	Child Care
Racine	01	Other--PrivateSchool/ChildCare/School
Rhineland	09	School/Head Start/Child Care
Rice Lake Area	11	School/Head Start/Child Care
Ripon Area	06	School/Head Start/Child Care
Sauk Prairie	05	Other-PrivateSchool/School/ChildCare
Sheboygan Area	07	School/Head Start
Sheboygan Falls	07	School/Head Start/Child Care
South Shore	12	School/Head Start/Child Care
Spring Valley	11	School/Child Care
Stanley-Boyd Area	10	School/Head Start
Stevens Point Area	05	Head Start/Child Care
Stoughton Area	02	Head Start/Child Care
Superior	12	School/Head Start/Child Care
Tri-County Area	05	Other
Two Rivers	07	School/Child Care
Watertown	02	Head Start/Child Care
Wausau	09	School/Child Care
Wautoma Area	05	School/Head Start
West De Pere	07	School/Child Care
Westfield	05	School/Other
Weyerhaeuser Area	10	Head Start
Whitewater	02	Other
Wisconsin Rapids	05	School/Child Care

Community Approaches “Definitions”

Administrative Rules for 4K Start-Up Grants

- Community Council:
 - Planning
 - Implementation
- Contracts with Child Care and/or Head Start

Wisconsin Child Care Research Partnership for the EEM Project: YEAR 1 Charting Progress in 4-year-old Kindergarten (4K) in Wisconsin: Focus on the “Community Approach” 2003-04 and 2004-05

“Community approach” to 4K districts is categorized within the following models for this report:

- A school-based 4K program that also collaborates with one or more “community Approach” Head Start or child care programs in the district
- A Head Start program, in which a state-licensed teacher employed by the public school offers 4K
- A child care program, in which a state-licensed teacher employed by the public school offers 4K
- A program that combines 4K, Head Start, and child care in one location, in which a state-licensed teacher employed by the public school offers 4K
- An independent Head Start (IIIA) or child care (IIIB) program employs a state licensed 4K teacher, and the school district contracts for 4K services.

**Wisconsin Department Of Public Instruction
Elizabeth Burmaster, State Superintendent**

**2009-2011 Biennial Budget Request
Select Early Learning Budget Proposals
4513 Four Year Old Kindergarten Grants (page 66 of complete document)
4514 Head Start State Supplement (page 68 of complete document)
<http://dpi.wi.gov/pb/index.html>**

From the introductory letter from Elizabeth Burmaster, State Superintendent

”.....This is a state education budget that significant reinvests in our PK-12 system. A budget that commits to two-thirds state funding. A budget that invests in workforce development, STEM education, global literacy and competitiveness to make our students world ready. A budget that prioritizes early childhood, small class sizes, and teacher recruitment. A budget that addresses increasing child poverty and the rising cost of transportation, special education, English language learners, and operating small, rural school districts.....”

DECISION ITEM 4513 – FOUR YEAR OLD KINDERGARTEN GRANTS

288 – Four-year-old kindergarten grants s. 20.255 (2) (dp)

Request/Objective

The Department requests an increase of \$6,225,000 GPR in FY10 and \$1,500,000 GPR in FY11 to increase funding for the four-year-old kindergarten (4K) start-up grant program.

Background/Analysis of Need

The Department is committed to expanding the number of 4K programs in the state, and support to school districts is critical as they explore and implement 4K. In 2007 Wisconsin Act 20, the 2007-09 biennial budget, the Governor and Legislature provided \$3,000,000 GPR in FY09 for start-up grants to school districts to implement 4K. Districts are eligible for two-year grants of up to \$3,000 per 4K pupil the first year and up to \$1,500 per 4K pupil the second year. The new two-year grants cover the approximate portion of revenue limit authority for a 4K pupil that districts could not claim under the three-year rolling average for enrollments. Districts adopting a “community approach” are given preference for the grants. Community approaches, where districts work with child care and Head Start partners, help to maximize existing resources, minimize the number of transitions young children must make among programs, and reduce barriers to participation by increasing access to full-day programs for working families and to health and social services for low-income children. In the 2007-08 school year, 283 of the 426 school districts in the state had 4K programs; 58 of these districts used community approaches. With the 4K start-up grants that were approved in 2007 Wisconsin Act 20, 32 new districts are expected to offer 4K with community approaches in the 2008-09 school year. The integration of multiple types of funding sources and a wide range of early care providers enhances overall quality of services to children and families. However, the planning and community building needed to design, implement and sustain a 4K program using community approaches is time consuming and requires ongoing staff effort. Giving grant preference to districts that use community approaches to 4K is a real incentive for districts as confirmed by the strong response to the initial 4K grant awards in FY09. In the first year of the program, FY09, the Department received grant applications to fund new 4K programs for more than 4,000 pupils; however, grant funding assumed only 1,000 new pupils. Because of the overwhelming demand, the Department will prorate funding, which is currently estimated at \$722 per pupil instead of \$3,000. The Department is requesting \$6,225,000 GPR in FY10 and \$1,500,000 GPR in FY11 to fund the grant program. While the appropriation was designed to fund 1,000 new pupils in FY09, 4,150 new pupils are expected to participate in new 4K programs. Those 4,150 pupils funded in the second year of the grant, FY10, at \$1,500/pupil, will result in a need of \$6,225,000 for second year grants. There could also be applicants for

new grants to start 4K programs at the rate of \$3,000/pupil (or prorated if necessary) in FY10. Without additional funding, the base funding of \$3,000,000 GPR will be used entirely (at a prorated amount per pupil) for second year grants. There would be no money available for first year grants.

DECISION ITEM 4514 – HEAD START STATE SUPPLEMENT

273 – Head Start supplement s. 20.255 (2) (eh)

Request/Objective

The Department requests an increase of \$2,934,000 GPR in both FY10 and FY11 to increase funding for the Head Start state supplement to be in line with the federal grant per child.

Background/Analysis of Need

Head Start is a federal program for preschool children from low-income families. The program's primary goal is to make sure children are ready for school. In Wisconsin, non-profit organizations, schools, community action commissions or other local grantees operate the Head Start program. Children who attend Head Start participate in a variety of educational activities. They also receive free medical and dental care. They are served healthy meals and snacks. Their parents are partners in the program and have a wide array of social services available as needed. Most communities in Wisconsin are served, at least in part, by Head Start programs. Federal funds flow directly to state Head Start grantees. The federal government pays the local grantees \$7,222 per child served.

The Wisconsin Head Start state supplement, administered through the Department, was created by the Legislature in 1989 and first funded in 1991. The program provides a Head Start experience to preschool children who would otherwise be on waiting lists to receive the federal Head Start program. The Head Start state supplement program also serves children ages birth to three. The Wisconsin Head Start state supplement is \$5,150 per child served. The per pupil amount is determined by dividing the number of children on the waiting list by the funds appropriated under the state supplement. The current state supplement provides \$7,212,500 GPR to 34 Head Start grantees. Approximately 1,400 children are serviced through the current state supplement.

The discrepancy in the state grant versus the federal grant impacts the overall integrity of the state supplement. The program has no administrative funds attached to the Department so the program is tied to federal monitoring and program regulations (which means the state program is told to follow all federal requirements for a specified number of children). With the grant discrepancy growing, Head Start has a harder time providing the services for the state children. Some Head Start programs have had this issue raised during their audits.

The Department proposes to increase the current state supplement to make the grant per child in line with the federal grant per child. Increasing the Head Start state supplement by \$2,072/child for the 1,416 children served would result in the need for \$2,934,000 GPR in each year of the biennium.

Tentative Grant Calendar for 4K Start-Up Grants (1st year grants)

First cycle start up is for implementation in the 08-09 school year

First Cycle First Year Grants

February 25, 2008 Applications for 1st year grant available
March 31, 2008 Districts applications due
April 18, 2008 Applicants receive eligibility notices
June 15, 2008 Eligible districts can withdraw
July 15, 2008 Preliminary estimate of grant.
September 19, 2008 Submission of 3rd Friday pupil count
November 14, 2008 Notice of preliminary estimate of award based on unaudited student count
January 9, 2009 Applicants for continuation funds receive eligibility notice and a request for information concerning their intent to continue to offer 4k using the community approach in the 2009-2010 school year and the anticipated enrollment
June 9, 2009 Final award and payment for 1st year grant

First Cycle Second Year Grants

September 18, 2009 Submission of 3rd Friday pupil count
October 17, 2009 Announce assurance form for 2nd year grant available
November 7, 2009 Assurance form that program is eligible for 2nd year grant due
December 12, 2009 Notice of eligibility for 2nd year grant with estimate of grant award based on unaudited student count
June 2010 Final award and payment for 2nd year grant
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